

DDI #-2770-771

1 AUG 1977

Executive Registry  
17-8443/1

MEMORANDUM FOR: Director of Central Intelligence

VIA : Acting Deputy Director of Central Intelligence

FROM : Sayre Stevens  
Deputy Director for Intelligence

SUBJECT : Public Availability of CIA-Produced Maps  
and Atlases

1. Action Requested: None. This memorandum is for your information only.

2. Background: In a recent meeting you had with a summer intern group, the interns advocated wider distribution of Agency products that include identification of the Agency and the author. [ ] of your staff asked that we provide you with the background on CIA-produced maps available to the public, the relationship of our map products to GPO and private map publishers (Rand McNally & Co.), and what would be involved in increasing our efforts to expand the availability of CIA-produced maps to the public.

3. DDI/OGCR produces numerous maps and atlases of all classifications that are used in a variety of ways throughout the Intelligence Community and elsewhere in the U.S. Government. The unclassified cartographic products have been distributed to the public for a number of years through three channels:

a. U.S. Government Printing Office (GPO)

In 1972 DDI/OGCR offered GPO a popular series of general reference maps covering most countries of the world issued by the Agency as part of the National Intelligence Survey (NIS) program. After maps of some 65 countries had been placed on sale, production of this series of maps was stopped when the NIS program was discontinued. Several atlases produced by DDI/OGCR have also been accepted by GPO for public sale (GPO issues only those publications it believes will prove profitable and is not obligated to sell an item simply

EXECUTIVE REGISTRY FILE

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because the originating agency wants it sold publicly). See attached list of CIA-produced items currently sold by GPO (Attachment 1).

The CIA seal appears on all maps and atlases sold by GPO. After GPO accepts an item for public sale, the Agency provides reproduction plates to GPO and stock copies are usually printed by the lowest-bidding commercial printer. This action places the maps and atlases in the public domain and reproduction plates can be sold to anyone by GPO. Rand McNally & Co. has availed itself of this opportunity and is presently selling two CIA-produced atlases (China and the Middle East) under its Company name without reference to CIA.

All CIA-produced maps and atlases sold by GPO have been sent to more than 600 libraries throughout the United States as specified in the 1962 Library Depository Act (Title 44, U.S. Code 19). The GPO depository program is administered by the Library and Statutory Distribution Service of the Library of Congress.

b. Library of Congress

Since the late 1950s, DDI/OGCR has been routinely sending one copy each of almost every unclassified CIA-produced map to the Geography and Map Division of the Library of Congress in compliance with Title 44, U.S. Code, Sections 1718 and 1719 (over 1,300 maps have been forwarded in the last 18 months).

The maps are filed in the regular Library of Congress map collection, CIA is identified as the publisher, and no restrictions are placed on their use. They are available for examination by the public and may be reproduced by anyone as they are not copyrighted.

Certain CIA publications have also been made available to the public through the Document Expediting Project (DOCEX) of the Library of Congress. This is a system designed for distributing documents produced by various Government agencies to libraries subscribing to the DOCEX service.

c. Direct Inquiry

Occasional requests from the public for specific CIA-produced maps and atlases are fulfilled at no charge

if the item requested is in stock and is not sold by GPO (35 such requests were received in the last 12 months). If the desired item is out of print, the requester is either offered a black and white reproduction copy for a fee or is referred to the Geography and Map Division of the Library of Congress. Requesters of large numbers of CIA-produced maps are charged according to a fee schedule designed to approximate the cost of producing the maps. A notable example was the forwarding of 113 maps to the United Aircraft Corporation for \$28.

4. DDI/OGCR has long recognized that its maps and atlases are of value to the academic community and the general public. In June 1976, an OGCR employee presented a paper on the subject at the annual meeting of the Western Association of Map Librarians held in Denver, Colorado (Attachment 2), thus providing another opportunity for publicizing the availability of CIA's map production. Additionally, the digital geographical data base (World Data Base I and II), which was developed by DDI/OGCR and which is used to drive CIA's automated map production program, has been made available to the public through the National Technical Information Service of the Department of Commerce. In mid-October 1977, a paper on World Data Base II will be presented and discussed by an employee of DDI/OGCR at an MIT/Harvard symposium (Attachment 3). I believe that you are aware that one of the major exhibits in Project OUTREACH will display the techniques and production of the CIA mapping program.

5. As you can see, public access to CIA-produced map products can be through a number of mechanisms. Given our mission and the fact that we do not budget for this purpose, I feel our current public posture with respect to map availability is just about right. To actively solicit additional public requests for maps would no doubt require a significant increase in existing resources, particularly in the DDA where printing and distribution facilities would need to be established. Any consideration to significantly expanding our current program would need to take into account the potential for backlash from GPO and the private map publishing houses.

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Sayre Stevens

Attachments: 3  
As stated above

SUBJECT: Public Availability of CIA-Produced Maps and Atlases

Distribution:

Original - DCI  
1 - A/DDCI  
1 - ER  
1 - DDI  
1 - DDI Chrono  
1 - D/GCR  
1 - Ch/MLD/GCR  
1 - Ch/CD/GCR  
1 - Ch/GD/GCR  
1 - Ch/ISS/GCR

} With Attachments  
w/o Attachments

D/GCR: [REDACTED] (29 Jul 77)

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WASHINGTON, D.C. 20402

SB-102

September 9, 1976

NOTICE

Prices shown were in effect on the above date. Government documents' prices are subject to change without prior notice. Therefore, prices in effect when your order is filled may differ from prices on this list. Since it is not feasible to change prices shown in Government documents in print, the price printed in a document may differ from the price in effect when your order is processed.

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General Reference Maps of Foreign Countries. These multicolored Central Intelligence Agency maps identify major roads, population density, major industries, the location of natural resources, and other specific features of the given country. Each map is wrapped in a sturdy envelope for protection. *All missing countries are OUT OF PRINT.*

— Bulgaria.	1972.	23 x 20 in.	PrEx 3.10/4:B 87	041-015-00006-3	.70
— Cambodia.	1972.	18 x 24 in.	PrEx 3.10/4:C 14	041-015-00004-7	\$ .70
— Cyprus.	1972.	17 x 25 in.	PrEx 3.10/4:C 99	041-015-00025-0	.70
— Czechoslovakia.	1974.	20 1/2 x 22 1/2 in.	PrEx 3.10/4:C 99/2	041-015-00070-5	.70
— Denmark.	1974.	24 1/2 x 17 5/8 in.	PrEx 3.10/4:D 41	041-015-00064-1	.70
— Ecuador.	1973.	14 x 23 in.	PrEx 3.10/4:Ec 9	041-015-00045-4	1.00
— Egypt.	1971.	17 x 36 in.	PrEx 3.10/4:Eg 9	041-015-00024-1	1.00
— Ethiopia.	1972.	18 x 25 in.	PrEx 3.10/4:Et 3	041-015-00022-5	.65
— East Germany.	1973.	24 1/2 x 18 in.	PrEx 3.10/4:G 31	041-015-00050-1	.65
— Greece.	Reprinted 1976.	17 x 28 3/4 in.	PrEx 3.10/4:G 81	041-015-00062-4	1.00
— Guatemala.	1972.	25 x 16 in.	PrEx 3.10/4:G 93	041-015-00029-2	.65
— Guinea.	1973.	21 x 26 in.	PrEx 3.10/4:G 94	041-015-00042-0	.65
— Guyana.	Reprinted 1975.	16 x 22 in.	PrEx 3.10/4:G 99	041-015-00044-6	.65
— Honduras.	1973.	21 1/2 x 19 in.	PrEx 3.10/4:H 75	041-015-00048-9	.65
— Hungary.	1973.	19 x 18 in.	PrEx 3.10/4:H 89	041-015-00031-4	.65
— Iceland.	1973.	17 x 18 in.	PrEx 3.10/4:ic 2	041-015-00040-3	.60
— India with Sikkim and Bhutan.	1975.	24 x 30 in.	PrEx 3.10/4:In 2	041-015-00051-9	1.10

Indonesia.	1973.	20 7/8 x 21 3/8 in.	PrEx 3.10/4:In 2/2	041-015-00027-6	1.00
Iran.	1973.	17 x 19 in.	PrEx 3.10/4:Ir 1	041-015-00039-0	.70
Italy.	1973.	26 x 20 in.	PrEx 3.10/4:It 1	041-015-00056-0	.70
Ivory Coast.	1972.	18 x 28 in.	PrEx 3.10/4:Iv 7	041-015-00011-0	.70
Kenya.	1974.	20 1/2 x 18 in.	PrEx 3.10/4:K 42	041-015-00065-9	.65
North Korea.	1972.	26 7/8 x 23 1/8 in.	PrEx 3.10/4:K 84	041-015-00030-6	\$ .75
South Korea.	1973.	20 x 25 3/4 in.	PrEx 3.10/4:K 84/2	041-015-00053-5	.70
Liberia.	1973.	16.5 x 23 in.	PrEx 3.10/4:L 61	041-015-00057-8	.65
Libya.	1974.	28 x 19 3/4 in.	PrEx 3.10/4:L 61/2	041-015-00063-2	.70
Madagascar.	1973.	20 1/4 x 23 in.	PrEx 3.10/4:M 26	041-015-00047-1	.65
Martinique, Guadeloupe and French Guiana.	1972.	15 x 23 in.	PrEx 3.10/4:M 36	041-015-00014-4	.65
Mauritius.	1972.	11 x 15 in.	PrEx 3.10/4:M 44	041-015-00005-5	.60
Mexico.	Reprinted 1975.	22 x 31 in.	PrEx 3.10/4:M 57	041-015-00019-5	.90
Morocco.	1973.	18 x 28 in.	PrEx 3.10/4:M 82	041-015-00036-5	.70
Mozambique.	1973.	20 1/2 x 24 1/4 in.	PrEx 3.10/4:M 87	041-015-00049-7	.65
Nigeria.	1973.	23 x 27 in.	PrEx 3.10/4:N 56	041-015-00034-9	.70
Pakistan.	1973.	18 3/4 x 29 in.	PrEx 3.10/4:P 17	041-015-00054-3	.70
Panama.	1974.	19 1/2 x 22 in.	PrEx 3.10/4:P 19	041-015-00061-6	.70
Philippines.	1974.	21 x 25 in.	PrEx 3.10/4:P 53	041-015-00060-8	.70
Poland.	Reprinted 1975.	25 x 16 in.	PrEx 3.10/4:P 75	041-015-00058-6	.90
Portugal.	1972.	22 x 22 in.	PrEx 3.10/4:P 83	041-015-00018-7	.70
Russia.	(2 sheets).	1971. 19 x 30 in. 24 x 31 in.	PrEx 3.10/4:R 92	041-015-00012-8	1.10
Senegal and Gambia.	1972.	20 x 24 in.	PrEx 3.10/4:Se 5	041-015-00023-3	.70
Seychelles.	1971.	11 x 19 in.	PrEx 3.10/4:Se 9	041-015-00008-0	.35
Singapore.	1973.	8 1/2 x 16 in.	PrEx 3.10/4:Si 6	041-015-00038-1	.55

Spain.	1974.	27 x 20 1/2 in.	PrEx 3.10/4:Sp 1	041-015-00069-1	\$ .70
Sweden.	1973.	20 x 18 in.	PrEx 3.10/4:Sw 3	041-015-00037-3	.65
Thailand.	1974.	21 x 22 in.	PrEx 3.10/4:T 32	041-015-00068-3	.70
Tunisia.	1972.	22 x 21 in.	PrEx 3.10/4:T 83	041-015-00015-2	.70
Turkey.	1974.	20 1/4 x 24 1/4 in.	PrEx 3.10/4:T 84	041-015-00067-5	.70
U.S.S.R.	1974.	18 x 23 in.	PrEx 3.10/4:Un 3	041-015-00066-7	1.05
Uruguay.	1974.	18 x 23 in.	PrEx 3.10/4:Ur 8	041-015-00059-4	.70
South Vietnam.	1972.	24 x 29 in.	PrEx 3.10/4:V 67	041-015-00021-7	.75
Yemen (Aden).	1973.	20 x 28 in.	PrEx 3.10/4:Y 3	041-015-00043-8	.65
Yemen (Sana).	1973.	20 x 21 in.	PrEx 3.10/4:Y 3/2	041-015-00033-1	.70
Yugoslavia.	1973.	17 x 27 in.	PrEx 3.10/4:Y 9	041-015-00035-7	.70

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UNITED STATES GOVERNMENT PRINTING OFFICE

CIA PRODUCED ATLASES

1. Peoples Republic of China: Atlas 1971 82 pages  
Catalog No. PrEx 3.10/4: C44/3 Price: \$6.50
2. Atlas: Issues in the Middle East 1973 40 pages  
Catalog No. PrEx 3.10/4: M58 Price: \$2.00
3. USSR Agriculture: Atlas 1974 60 pages  
Catalog No. PrEx 3.10/4: UN3/4 Price: \$4.20
4. Peoples Republic of China Administrative: Atlas  
1975 68 pages Stock No. 041-015-00076-4 Price: \$3.45
5. Maps of the World's Nations Volume I Western Hemisphere 1976  
46 pages Stock No. 041-015-00078-1 Price: \$2.00
6. Indian Ocean Atlas 1976 80 pages Price: \$5.75  
Catalog No. PrEx 3.10/4: I2/3 Stock No. 041-015-00080-2
7. Maps of the World's Nations Volume II Africa 1977  
53 pages Stock No. 041-015-00083-7 Price: \$3.20

June 1976

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The Public Availability of the  
Central Intelligence Agency's Cartographic Products

In recent years, CIA has become fairly well known as a publisher of maps and atlases of foreign areas. I will discuss how CIA became a producer of maps and atlases for public consumption, and describe the CIA produced material currently available.

The CIA has had a map-making capability since it was established in 1947. It drew on the resources of its predecessor organization, the wartime Office of Strategic Services. Thousands of maps produced by OSS during World War II were recently deposited in the Cartographic Branch of the U.S. National Archives and Records Service in Washington, D.C. These maps have been declassified and are available for examination by the public. Reproduction copies of any of the maps can be obtained from the National Archives at reasonable cost. Many of the OSS maps are also held in the Geography and Map Division of the Library of Congress, but their collection of these maps is far less complete than that of the National Archives.

During the late 1940's and most of the decade of the fifties, CIA map production was primarily limited to classified items in support of national intelligence, but in 1959 the Agency produced an unclassified provisional atlas of administrative units in China. Most of the maps in the atlas were reproduced from a 1956 atlas published in Peking, but a great deal of later date administrative information was incorporated into the CIA publication. It was immediately realized the atlas would make a significant contribution to the cartographic materials then available on

ATTACHMENT 2



China and the atlas was offered for sale by the Department of Commerce for five dollars. This represented the first CIA product sold to the public. A similar atlas on administrative units of the USSR, consisting largely of color reproductions of Russian produced maps, was published in 1960. Again, it was obvious that this atlas would also make a significant contribution to the cartographic materials then available on the USSR. A limited number of copies were made available to non-government academic institutions.

Also in the late 1950's, CIA began sending copies of its unclassified country base maps to the Geography and Map Division of the Library of Congress for inclusion in their files. This practice is still followed on a regular basis, in compliance with Title 44, U.S. Code, Sections 1718 and 1719. Hundreds of unclassified CIA maps have been placed in the Library of Congress. The maps are filed in the main Library of Congress map collection according to an area/subject cataloging system. They are available for examination by the public and may be reproduced since they are not copyrighted.

By the early 1960's, CIA had become well known within the professional field of geography as an employer of cartographers and geographers. As part of our recruitment of qualified job candidates in these fields, examples of CIA produced maps were occasionally left with the Departments of Geography at major universities, and this practice provided a great deal of academic exposure to the CIA produced maps.

CIA cartographic products received the first widespread distribution outside the Government when the China Map Folio was published in 1968. Although produced for the use of U.S. Government officials interested in China, it was recognized that this atlas would contribute significantly to the cartographic materials available on China in the academic world.

Accordingly, a limited gratis dissemination of this atlas was made to university geography departments, libraries and research institutions deemed particularly strong in China studies. The atlas was well received, and for the first time, CIA had become publicly identified as a major publisher of maps on foreign areas. Knowledge of the Agency's cartographic capabilities continued to spread in ensuing years as similar selective distributions were made for other atlases. They included the China Administrative Atlas in 1969, the Indochina Atlas in 1970, and a revision of the earlier administrative atlas of China in 1975.

At the end of 1971, we initiated a new series of atlases that involved more than a grouping of maps. To date, three have been published:

Peoples Republic of China: Atlas, 1971

Atlas: Issues in the Middle East, 1973

USSR Agriculture: Atlas, November 1974

These publications combine thematic maps, graphics, photography, and text to provide basic information essential to understanding selected areas, problems, or issues. Within the government, these publications are intended primarily to provide policymakers and generalists a ready means of acquiring background information on subjects of continuing importance. We attempt to achieve high levels of expertise and professionalism in these publications, but they are not designed with substantive expert in mind. As time and resources permit, other atlases in this series may be published.

The large demand for additional copies of these publications, particularly from the academic community, prompted CIA to offer several of them to the U.S. Government Printing Office (GPO) for consideration as public sale items. It must be emphasized that GPO issues only those publications it believes will prove profitable. It is not obligated to print and sell

a document simply because the originating agency wants it sold to the public. The selling price is also determined by GPO. To date, four CIA atlases have been printed by GPO and are now on public sale (See attached GPO listing with prices). They are the Peoples Republic of China: Atlas, Atlas: Issues in the Middle East, USSR Agriculture: Atlas, and Peoples Republic of China: Administrative Atlas. Sales of these atlases at GPO are reported to be brisk, and at least one of the atlases has been reprinted to meet the demand. One indication of the popularity of the Peoples Republic of China: Atlas is that Rand McNally and Company is selling this atlas under their company name, having printed it from reproduction materials purchased from GPO. Rand McNally has also prepared its own version of the CIA's Middle East Atlas.

In addition to CIA atlases, GPO has issued a series of CIA-prepared general reference maps of many countries of the world. They were first accepted and placed on sale in 1972. A year later, after maps of some 65 countries had been placed on sale, production of this series of maps at CIA was terminated by budget constraints. A modest revision program for the existing maps in the series is now underway, however, and some of the maps are expected to be revised within a year, including the one on the Peoples Republic of China. This series of maps has sold well at GPO.

CIA does not have a map and atlas depository program. However, all CIA produced maps and atlases sold by the GPO have been sent to over 600 libraries throughout the U.S. as specified in the 1962 Depository Library Act (Title 44, U.S. Code 19). CIA has no responsibility for the administration of this GPO depository program. If anyone present has questions on this matter, contact the Library and Statutory Distribution Service, Library of Congress, which administers this depository program for GPO.

In addition to the CIA maps and atlases sold by GPO, there are a number of CIA publications available to libraries via the Document Expediting Project of the Library of Congress. DOCEX, as it is commonly known, is a system for distributing documents produced by various U.S. Government agencies to libraries subscribing to the DOCEX service. Four CIA publications distributed through DOCEX contain maps and may be of interest to this group. They are the Moscow Street Guide, a pocket-size atlas of the city of Moscow published in 1975; the National Basic Intelligence Factbook, a compilation of basic geographic, political, and economic data on political entities worldwide that is published semi-annually; the 1975 Peoples Republic of China Administrative Atlas; and fourth, a compendium of briefs on selected cities of the Peoples Republic of China produced for the use of U.S. Government officials visiting China. Inquiries regarding the DOCEX program subscription service should be sent to the DOCEX Project, Exchange and Gifts Division, Library of Congress, Washington, D.C.

In summation, the Central Intelligence Agency has long recognized that many of its maps and related publications are of potential value to the academic community and the general public. Although not budgeted for this purpose, CIA has tried to make these items accessible to any serious user. They have been placed in academic institutions, libraries, and research organizations; offered for public sale by the Government Printing Office; deposited in the files of the Geography and Map Division of the Library of Congress; and distributed through the DOCEX Project subscription service of the Library of Congress.

Attachment:  
List of products available.

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<b>TRANSMITTAL SLIP</b>		DATE
TO: <i>DD/</i>		
ROOM NO.	BUILDING	
REMARKS:		
FROM:		
ROOM NO.	BUILDING	EXTENSION
FORM NO. 241 FEB 55		
REPLACES FORM 36-8 WHICH MAY BE USED.		

(47)